DUGWAY PERMIT MODULE VII

ATTACHMENT 5

HAZARDOUS WASTE MANAGEMENT UNIT HWMU 124 POST-CLOSURE PLAN

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1.0. INTRODUCTION

The objective of this Post-Closure Plan (PCP) are to ensure that Dugway Proving Ground (Dugway or DPG) complies with the Post-Closure Permit issued by the State of Utah in accordance with Title 40 Code of Federal Regulations (CFR) §265.117, with respect to post-closure inspection requirements and tracking inspections to ensure industrial site use. To meet these objectives, this PCP provides detailed information regarding the location, regulatory criteria, and post-closure inspections at Hazardous Waste Management Unit (HWMU) 124. Post-closure requirements will continue for a minimum of 30 years after closure of HWMU 124. The post-closure care period may be extended or shortened, as deemed necessary (40 CFR §265.117(a)(2)).

In accordance with 40 CFR §270.28 and Utah Administrative Code (Utah Admin. Code) R315-270-28, the post-closure permit is required to include specific information for a closed facility. As applicable to HWMU 124, the information requirements include:

- 1. General description of the facility,
- 2. Description of security procedures,
- 3. Copy of general inspection schedule,
- 4. Preparedness and Prevention Plan,
- 5. Facility location information (including seismic and flood plain considerations),
- 6. Closure Plan or Closure Proposal,
- 7. Certificate of Closure, and
- 8. Topographic map, with specific scale.

Table 1-1 provides the regulatory citations for the general information requirements and the specific locations in the Attachments or in the PCP where the specific information is presented.

Table 1-1: Summary of HWMU 124 Post-Closure Information Requirements Under 40 CFR §270.14 and Utah Admin. Code R315-270-28 and R315-270-14.

Regulation Citation	Requirement Description	Location Requirement is Addressed
40 CFR §270.14(b)(1) Utah Admin. Code R315-270-14(b)(1)	General Description of the Facility	Post-Closure Permit, Attachment 1;
40 CFR \$270.14(b)(4) Utah Admin. Code R315-270-14(b)(4)	Description of Security Procedures	Section 3.0
40 CFR \$270.14(b)(5) Utah Admin, Code R315-270-14(b)(5)	General Inspection Schedule	Section 7.0, Module VII Table VII-3, and Module VII Form A
40 CFR §270.14(b)(6) Utah Admin. Code R315-270-14(b)(6)	Preparedness and Prevention	Section 4.0
40 CFR §§270.14(b)(11)(i-ii, v) Utah Admin. Code R315-270-14(b)(11) (i-ii, v)	Facility Location Information Applicable seismic standard	Section 5.0
40 CFR §§270.14(b)(11) (iii-v) Utah Admin. Code R315-270-14(b)(11) (iii-v)	Facility Location Information 100-year floodplain	Section 6.0
40 CFR §270.14(b)(14) Utah Admin. Code R315-270-14(b)(14)	Closure Certification and Notification	Appendix A
40 CFR §270.14(b)(16) Utah Admin. Code R315-270-14(b)(16)	Post-Closure Cost Estimate	Federal Facilities are exempt from this requirement
40 CFR \$270.14(b)(18) Utah Admin. Code R315-270-14(b)(18)	Proof of Financial Coverage	Federal Facilities are exempt from this requirement
40 CFR \$270.14(b)(19) Utah Admin. Code R315-270-14(b)(19) (i)	Topographic Map Map Scale and Date	Figure 2-1 (1 inch = 1000 feet) and Figure 2-3; (1 inch = 60 feet)
40 CFR §270.14(b)(19) Utah Admin. Code R315-270-14(b)(19) (ii)	Topographic Map 100-year floodplain area	HWMU 124 is not located within a verified 100-year floodplain area;
40 CFR §270.14(b)(19) Utah Admin. Code R315-270-14(b)(19) (iii)	Topographic Map Surface waters including intermittent streams	There are no surface waters or intermittent streams within the HWMU 124 area Figure 2-2 Figure 2-3
40 CFR §270.14(b)(19) Utah Admin. Code R315-270- 14(b)(19) (iv)	Topographic Map Surrounding land uses	HWMU 124 is within a military base. There are no nearby residents in the vicinity of HWMU 124. Figure 2-3
40 CFR \$270.14(b)(19) Utah Admin. Code R315-270-14(b)(19) (v)	Topographic Map A wind rose (i.e., prevailing windspeed and direction)	There are no residential populations in the vicinity of HWMU 124. The closest residential area is English Village (approximately 8 miles away). A wind rose is not deemed necessary for HWMU 124

Table 1-1: (Continued) Summary of HWMU 124 Post-Closure Information Requirements Under 40 CFR §270.14 and Utah Admin. Code R315-270-28 and R315-270-14.

40 CFR §270.14(b)(19)		
Utah Admin. Code R315-270-14(b)(19) (vi)	Topographic Map Orientation of Map, North Arrow	Figure 2-3
40 CFR §270.14(b)(19) Utah Admin. Code R315-270-14(b)(19) (vii)	Topographic Map Legal boundaries of the hazardous waste management facility.	The site is shown in Figure 2-3
40 CFR §270.14(b)(19) Utah Admin. Code R315-270-14(b)(19) (viii)	Topographic Map Access control, fence, gates	The fenced area and access gates are shown in, Figure 2.2
40 CFR §270.14(b)(19) Utah Admin. Code R315-270-14(b)(19) (ix)	Topographic Map Injection and withdrawal wells	There are no injection or withdrawal wells in the vicinity of HWMU 124.
40 CFR §270.14(b)(19) Utah Admin. Code R315-270-14(b)(19) (xi)	Topographic Map Barriers for drainage or flood control	Figure 2-3
40 CFR §270.14(c) Utah Admin. Code R315-270-14(c)(1)	Groundwater Monitoring Information Summary of Groundwater Data	Not applicable. No post- closure groundwater monitoring required at HWMU 124.
40 CFR §270.14(c) Utah Admin Code R315-270-14(c)(2)	Groundwater Monitoring Information Identification of uppermost aquifer	Not applicable. No post- closure groundwater monitoring required at HWMU 124.
40 CFR \$270.14(c) Utah Admin. Code R315-270-14(c)(3)	Groundwater Monitoring Information Delineation of the Waste Management Area	Not applicable. No post- closure groundwater monitoring required at HWMU 124.
40 CFR §270.14(c) Utah Admin. Code R315-270- 14(c)(4)	Groundwater Monitoring Information Extent of Plume	Not applicable. No post- closure groundwater monitoring required at HWMU 124.
40 CFR §270.14(c) Utah Admin. Code R315-270-14(c)(5)	Groundwater Monitoring Information Detailed Plans/Engineering Report for Proposed Groundwater Program	Not applicable. No post- closure groundwater monitoring required at HWMU 124.
40 CFR §270.14(c) Utah Admin. Code R315-270-14(c)(6)(i)	Groundwater Monitoring Information Proposed List of Parameters	Not applicable. No post- closure groundwater monitoring required at HWMU 124.
40 CFR §270.14(c) Utah Admin. Code R315-270-14(c)(6)(ii)	Groundwater Monitoring Information Proposed Groundwater Monitoring System	Not applicable. No post- closure groundwater monitoring required at HWMU 124.
40 CFR §270.14(c) Utah Admin. Code R315-270- 14(c)(6)(iii)	Groundwater Monitoring Information Background Values	Not applicable. No post- closure groundwater monitoring required at HWMU 124.
40 CFR §270.14(c) Utah Admin. Code R315-270-14(c)(6)(iv)	Groundwater Monitoring Information A description of the Proposed Sampling	Not applicable. No post- closure groundwater monitoring required at HWMU 124.

2.0 HWMU 124 DESCRIPTION

The following provides a general description of HWMU 124, also known as the Carr Facility Old 3X to 5X Incinerator Pad at Dugway, as required by Utah Admin, Code R315-270-14(d). A general description of the Dugway installation can be found in Attachment 1.

2.1. Location and History

HWMU 124 (Figure 2-1), is located in the eastern portion of Dugway and the southern portion of the Carr Facility (Figures 2-1 and 2-2). HWMU 124 includes the incinerator pad within an area of 63 feet (ft) by 92 ft. The incinerator pad is a 15-ft by 20-ft concrete pad (Figures 2-3 and 2-4) with an electrical panel and associated conduit. Also within the HWMU are concrete footings of the former above ground fuel tank that provided fuel to the incinerator (Figures 2-3 and 2-4).

HWMU 124 lies on the southeast side of "A" Street, southeast of the 3rd Street and "A" Street intersection. The concrete pad is located adjacent to Building 3157, near the southeastern boundary of the Carr Facility. Other, buildings in the vicinity are Building 3156 located southwest of the concrete drive adjacent to the incinerator pad, and Buildings 3258 and 3259 to the northeast.

All of the buildings are used for storage and are intermittently occupied, according to Dugway staff (Shayes Turley, personal communication, IT, 2002). When operational, an oil-fired incinerator was located on the pad. An above ground, 200 to 250 gallon, fuel oil tank located approximately 30 ft northeast of the incinerator provided fuel for site operations.

2.2. Past Operation

HWMU 124 was used from 1984 until 1986 for incineration of 3X material requiring decontamination. During its operation, the HWMU 124 incinerator was used for decontaminating laboratory clothing, gas mask canisters, equipment, plastic, Styrofoam mannequins, and rubber gloves that were identified as 3X material requiring decontamination. One or two 40-pound batches of waste were processed each day by the incinerator at a temperature of 1,000 degrees Fahrenheit for four hours to ensure 5X level of decontamination.

Wastes associated with the operation of the incinerator were stored in 55-gallon drums after each burn. The drums were stored on the pad and were disposed as hazardous waste when use of the incinerator at this location was discontinued. The incinerator was moved to the Baker area in 1987 to incinerate biological related waste. The fuel tank and associated piping were removed in 1987. There is no waste remaining at the site.

HWMU 124 was one of the 27 sites listed at Dugway under the Utah Division of Waste Management and Radiation Control (UDWMRC), formerly Division of Solid and Hazardous Waste (DSHW), Stipulation and Consent Order No. 8909884 (dated September 19, 1990). This Consent Order directed Dugway to determine whether hazardous waste management occurred at these sites. This Stipulation and Consent Order was amended in December 22, 1993 and identified HWMU 124 among the sites to be closed.

2.3. Previous Investigations Documentation

The detailed results of previous material, soil, and groundwater sampling, and closure information including the risk assessment are available, for HWMU 124, in the Utah Division of Waste Management and Radiation Control (UDWMRC), formerly Division of Solid and Hazardous Waste (DSHW), public documents listed below in Table 2-1.

Table 2-1: Pertinent UDWMRC Library Documents Detailing HWMU 124 Investigations.

Document Title	Received Date	UDSHW Library No.
Ebasco, 1993. Final Nature and Extent Investigation Plan No. 7, SWMUs 55, 63, 90, and 124, Closure Plans for Solid Waste Management Units at Dugway Proving Ground. April.	5/3/93	DSHW-1993-004604
United States Army Corps of Engineers, 1996. Dugway Proving Ground Closure Plan, Module 3, Volume 2,SWMU 51,55,58,59,63-1,63-2,90,99,124128,,130,158 and 162,163,165,167,168,169 and 190.	9/27/96	DSHW-1996-004093
IT Corporation (IT),, 2001. Supplemental Site Investigation Sampling and Analysis Plan for HWMUs 40, 99, 124, 165, 167, and 190. Dugway Proving Ground, Dugway, Utah.	8/22/2001	DSHW-2001-005219
IT Corporation (IT), 2003. Final Closure Report for HWMU 124 - Carr Facility Old 3X to 5X Disposal Pad, Dugway Proving Ground, Dugway, Utah. May	12/8/2003	DSHW-2003-009904

2.4. Closure Activities

Utah has specific regulations governing the closure and post-closure requirements for interim status/non-notifier hazardous waste treatment, storage and disposal facilities (TSDFs) (Utah Admin, Code R315-265; 40 CFR §265.111 by reference). Based on the work performed at HWMU 124 and the risk evaluations presented in the Final Closure Report, the requirements specified under 40 CFR §265, subpart G and a Consent Order have been achieved.

The Certification of Closure (Appendix A) certifies that HWMU 124 meets the closure performance standards under Utah Admin, Code 315-265; 40 CFR §265.111 (subpart G) adopted by reference, as follows: (1) minimizes the need for further maintenance, (2) controls, minimizes or eliminates, to extent necessary to protect human health and environment, post closure escape of hazardous waste, hazardous constituents, leachate, contaminated runoff, or hazardous waste decomposition products to the ground or surface waters or to the atmosphere, and (3) complies with closure requirements of this subpart and other applicable requirements. To satisfy the first standard, all wastes have been removed at HWMU 124. All associated structures and waste have been removed or have been approved to remain, and risk based industrial closure of HWMU 124 has been completed as required in R315-101.

Approval for the HWMU 124 Final Closure Report (IT, 2003) was received in a letter dated February 24, 2004, from Mr. Dennis R. Downs, Utah Solid and Hazardous Waste Control Board. Appendix A includes a copy of the HWMU 124, Closure Certification signed and stamped by a Utah-licensed Professional Engineer.

The investigative and closure activities performed at HWMU 124 are described in detail in the Final Closure Report. The former incinerator and fuel storage tank have been removed.

With the investigative and closure actions performed at this site, all stipulations of the Consent Order No. 8909884 have been satisfied for HWMU 124.

2.5. Human Health and Ecological Risk Assessment

Human health and ecological risk assessments were conducted and indicated that the remaining residual contamination does not pose an unacceptable risk as defined in Utah Admin, Code R315-101. Based on the results of the human health risk assessment, HWMU 124 was closed based on continued industrial use.

HWMU 124 did not qualify for risk-based residential closure due to the presence of chlorinated pesticides (aldrin, dieldrin, and heptachlor) in site soils in the vicinity of the former incinerator pad.

Results indicate that there is no unacceptable risk posed at the site. The cancer risk and hazard index are below Utah Admin, Code R315-101 industrial use limits of 1E-04 and 1.0, respectively.

The human and ecological risk assessments are presented in the *Final Closure Report for HWMU 124* - Carr Facility Old 3X to 5X Disposal Pad, Dugway Proving Ground, Dugway, Utah. May, 2003, (IT Corporation (IT)).

2.6. Surface Water and Groundwater

No surface water features are present in the proximity of HWMU 124. Although monitoring wells have not been installed at HWMU 124, shallow groundwater beneath the HWMU is non-potable.

2.7. Closure Notifications

Federal facilities are exempt from submitting notifications to the local zoning authority as required by Utah Admin. Code R315-264-116 and R315-264-119.

3.0. SECURITY REQUIREMENTS

The Permittee shall comply with the following security conditions as applicable to HWMU 124:

- 1. HWMU 124 is located within a federal, military installation (Dugway). As such, the installation is restricted for the common population. Dugway's Base Security (Range Control) shall monitor access to HWMU 124.
- 2. In addition at HWMU 124, a fence is present around the Carr Facility (Figure 2-2). Signs are present warning against unauthorized entry.
- 3. Verify Security facilities are maintained shall be inspected throughout the post-closure care period. The security facilities (i.e., posted signs) to be inspected and the frequency of inspection are listed on the inspection Table 3. Dugway shall report to the DWMRC any decrease of Dugway's Base Security, which could affect the security conditions as applicable to HWMU 124.
- 4. Damaged security facilities shall be noted in the inspection checklist. Repairs shall be completed as soon as practicable after the problem is discovered, in compliance with R315-8-2.6(c).

4.0. PREPAREDNESS AND PREVENTION MEASURES

All wastes have been removed from HWMU 124. The Dugway Emergency Response and Contingency Plan (Part B Permit), where applicable to this site, shall be used to announce and respond to emergency conditions.

At a minimum, the site inspector should have a radio or phone and a First Aid kit available during inspections.

5.0. SEISMIC STANDARD

HWMU 124 is not located within 200 ft of active faults that have displacement in Holocene time. Although Utah is tectonically active, most of the earthquake activity occurs about 55 miles to the east along the Wasatch Range Foothills. The U.S. Geological Survey has conducted a study ([U.S. Geological Survey (USGS), 1988]. *Map of Fault Scarps Formed on Unconsolidated Sediments, Tooele 1'x2' Quadrangle, Northwestern Utah*, compiled by T.P. Bamhard and R.L. Dodge) to determine the distribution, relative age, and amount and extent of surface rupture on Quaternary fault scarps in the Tooele 1'x2' Quadrangle in Northwestern Utah. The conclusions of the study state that morphologic and geologic data collected along the fault scarps in the area indicate that all were formed during the later Pleistocene era with no clear evidence of Holocene surface faulting. Several faults inferred on geophysical evidence are located at Dugway; however, there is no evidence of displacement during Holocene time. No hazardous wastes remain at HWMU 124; therefore, even if an earthquake were to occur, no hazardous wastes would be released.

6.0. FLOODPLAIN STANDARD

HWMU 124 is not located within a 100-year verified floodplain. A National Flood Insurance Rate Map, identifying the boundary of the 100-year flood, has not been prepared for Dugway. These are no permanent streams or other surface water bodies on Dugway. Surface water from precipitation flows through well-established drainage channels into the flat plain and evaporates. Like other arid regions, Dugway is subject to flash flooding following high-precipitation events. Flash floods have occurred only four times in the history of the installation in 1944, 1952, 1973, and 1983. The major area affected during flash floods has been the Government Creek drainage channel, which has overflowed and caused minor inundation of roads at Ditto Technical Center. No hazardous wastes remain at HWMU 124; therefore, even if a flood were to occur, no hazardous wastes would be released.

7.0. POST-CLOSURE INSPECTIONS

7.1. Introduction

HWMU 124 has been closed under a continued industrial use scenario, which prohibits residential use in the areas formerly occupied by the site. To ensure that the area is not reused or developed for residential purposes, annual site inspections and a biannual report shall be required.

7.2. Annual Inspections

General site inspections of the former HWMU 124 site shall be conducted annually before November 1st, to ensure that the former Carr Facility incinerator pad area remains under industrial use and to verify the Dugway Dig Permit process as described in Module VII.I has been followed. The frequency of inspections can be modified in accordance with Utah Admin, Code R315-270-42. The general post-closure

site inspection checklist for industrial use sites included in Module VII as Form A should be used for annual inspections. Completed inspection forms shall be filed with the Dugway Environmental Office. The site shall be visually inspected to ensure the following conditions are maintained at the site:

- 1. There is no evidence of land use other than for industrial purposes within the former site boundary.
- 2. That Security Controls are still in place and active at the Carr Facility.

Table 7-1, summarizes the Post-Closure Inspection Schedule for HWMU 124, and lists the items to be inspected and potential problems. Inspection personnel shall note any problems found and shall inform appropriate Dugway representatives.

Table 7-1: HWMU 124 Post-Closure Inspection and Monitoring Schedule

Inspection/Monitoring Item	Method of Documentation	Frequency of Inspection
1) Land use for industrial		
purposes only.	General Post-Closure Site	Annual inspections shall be
2) That security controls are still in place and active at the CARR facility.	Inspection Checklist for Industrial Sites (Module VII Form A)	conducted no later than November $\underline{1}^{st}$, of each year.

7.3. <u>Inspection Follow-up</u>

Copies of completed site inspection checklists (see Module VII Form A) shall be forwarded to the Dugway Environmental Office. The Point-of-Contact for the Dugway Environmental Office is as follows:

Environmental Programs Compliance Representative Dugway Proving Ground Environmental Program Office Dugway Proving Ground, UT 84022

Telephone: (435) 831-3560

The Dugway Environmental Office shall notify the appropriate personnel to implement corrective action as needed.

Corrective action shall be initiated as soon as practical but no longer than 30 days of discovery. If the corrective action will require more than 30 days a schedule of the correction will be provided to the Director for approval. If the corrective action requires substantial effort, a technical plan shall be prepared to summarize the problem, illustrate potential impacts, and clarify the proposed plan for action. Routine corrective actions will be recorded on the site inspection form in the comments with the date of the correction. This will ensure proper tracking of the resolution.

8.0. SUBMITTALS/REPORTING

8.1. Post-Closure Groundwater Monitoring

Post-Closure groundwater monitoring is not required for HWMU 124.

8.2. Non-Compliance Reporting

The conditions at HWMU 124 are such that the impact to human health and the environment is very unlikely. All wastes have been removed from the site. Hazardous wastes are no longer managed or maintained at the site. Nonetheless, if there is any type of non-compliance with any condition of this Permit, notifications shall be submitted per Permit Conditions VII.C.5.

8.3. Biennial Post-Closure Report

In accordance with R315-3-3.1(l)((9), a Biennial Post-Closure Report shall be submitted to the Director for all of Dugway's HWMUs and SWMUs undergoing post-closure care. Post Closure Reports shall be submitted to DWMRCno later then March 1st, of the following year, that the report is due. The first Post-Closure reporting year is 2006 for HWMU 7. The report shall be submitted no later than March 1st of 2007 (Table 8-1). After this initial period, reporting years shall change to odd numbered years, with subsequent biennial reports due by March 1st of even numbered years, beginning in 2008. Specifically for HWMU 124, the Biennial Post-Closure Report shall include, at a minimum, the following:

- 1. General site description and conditions
- 2. Inspection records

Table 8-1: Summary Table of Required Submittals

Table 8-1: Summary Table of Required Submittals			
Required Submittals	Frequency and Submittal Date		
Biennial Post-Closure Report	Post Closure Reports shall be submitted to the DWMRC no later than March 1st, of the following year that the report is due. Reporting years are even numbered years beginning with 2006 and odd numbered years beginning 2007 for the duration of the Post-Closure Monitoring Period.		
Anticipated Non-Compliance (VII.C.5.).	30 days advance notice of any change, which may result in non-compliance.		
24-hour Notification on information concerning the non-compliance, which may endanger public drinking water supplies or human health or the environment (VII.C.5.).	Orally within 24 hours of discovery noncompliance		
Five-day written notification on information concerning the non-compliance, which may endanger public drinking water supplies or human health or the environment. The Director may waive the 5-day notice, in favor of a 15-day notice (VII.C.5.).	Within 5 days of discovery		
Written notification on information concerning the non-compliance, which does not endanger human health or the environment (VII.C.5.).	Submitted with the Biennual Post Closure Report are submitted.		

9.0. POST-CLOSURE CERTIFICATION

No later than 60 days after post-closure activities are completed and approved by the Director, Dugway shall submit a certification to the Board, signed by Dugway and an independent professional engineer registered in the State of Utah, stating why post-closure care is no longer needed.

REFERENCES

US Army Dugway Proving Ground (DPG), RCRA Part B Waste Permit, Module VII, *Post-Closure Conditions for Non-Notifier Waste Management Units*

Ebasco, 1993. Final Nature and Extent Investigation Plan No. 7, SWMUs 55, 63, 90, and 124, Contract Task Order DAAA15-91-D-0010, Task Order 01, Closure Plans for Solid Waste Management Units at Dugway Proving Ground. April.

IT Corporation (IT), 2003. Final Closure Report for HWMU 124 - Carr Facility Old 3X to 5X Disposal Pad, Dugway Proving Ground, Dugway, Utah. May

IT, 2002. Shayes Turley, Chief Chamber Test Facility Branch, Dugway, personal communication.

IT, 2001. Final Supplemental Site Investigation Sampling and Analysis Plan for HWMUs 40, 99, 124, 165, 167, and 190. Dugway Proving Ground, Dugway, Utah. Revision 0. December.

IT, 2000. Fiscal Year 2000 Annual Report and Quality Control Report for Groundwater Monitoring Program, Dugway Proving Ground, Dugway, Utah.

Parsons Engineering Science (PES), 2000. *Technical Memorandum Groundwater*. April.

Utah Administrative Code (Utah Admin, Code), Utah Hazardous Waste Management Rules, R315-7 to R315-14, R315-50, and R315-101.

United States Army Corps of Engineers, 1999. *Dugway Proving Ground Closure Plan, Module 3, SWMU 124, Final.* January.

U.S. Geological Survey (USGS), 1993. *The Camels Back Ridge North West Quadrangle, Topographic Map.*

APPENDIX A

COPY OF CERTIFICATION OF CLOSURE

CERTIFICATION OF CLOSURE

The Closure Report for Hazardous Waste Management Unit (HWMU) 124 at Dugway Proving Ground, Utah has been prepared by Shaw Environmental in accordance with the closure requirements specified under the Utah Administrative Code (UAC) 315-7-14 and 40 Code of Federal Regulations 265, Subpart G. The requirements of UAC 315-101 form the basis for the risk-based criteria in the closure of HWMU 124.

In accordance with 40 CFR 265.115, the signature and seal certify that a licensed professional has reviewed the Closure Report in accordance with the above referenced regulatory requirements.

Respectfully submitted,

Scott Reed

Directorate of Environmental Programs

Dugway Proving Ground

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